

Notes

Administrative Boundaries FIT Planning Workgroup



Meeting Date: June 23, 2015
Time: 10am-noon
Location: DLCD, Salem

Attendees: Robert Mansolillo, DLCD
Bill Clingman, LCOG*
Ed Buckner, DOGAMI
Bob DenOuden, GEO
Gail Ewart, DLCD
Alex Bettinardi, ODOT
Ali Turiel, DLCD

*via phone

Gail convened Meeting 11 of the Planning Workgroup, and we briefly introduced ourselves to Ali, who was invited to share her experience with planning boundaries in the local government context. We quickly sketched in some background for Ali's benefit.

ODOT preliminary report on using Zoning Framework in SWIM

Alex described the improvements made possible by using the Zoning framework data set (see slides). While the proportions a various zoning categories did not change significantly, the new zoning classification took the fuzziness out of the inputs upon which many of the calculations rely, so the initial foundation is better. For instance, floor space:area ratios are improved. The new data, along with other improvements in the model, has also led to more precise calibration.

What are the other modeling applications of this data? Metro uses zoning in Metroscope. LCOG uses zoning to do some modeling, too. Land use scenario planning tool for local governments has promise. DOGAMI uses zoning to answer preliminary questions asked by companies about mining permitting. The zone makes a big difference in the permitting process. Companies contact the local government to confirm everything.

There are still gaps in the zoning data set. Robert is the steward and continues to reach out to eastern counties especially. Lake County should have zoning from the sage grouse study, but the planning person indicated that they do not have it. The crosswalk is done.

Action: Alex will continue to calibrate the model and incorporate new zoning data as it becomes available. Robert will continue to encourage local governments to contribute their zoning data.

Nesting planning boundaries – overview and discussion

Bill C brought this topic to our attention. In general, this comes under the banner of “vertical integration.” On a local level, there is wide variation on how the boundaries are maintained. For instance, some cities carry out city zoning to the UGB but most do not. What are typical practices? What do we need to know?

In Ali's experience working for local governments, the single biggest question is, “Is it mine or is it yours?” Jurisdiction matters--a lot! So before many things can be decided or acted upon, ownership must be determined. Each special district, from school districts to water districts, keeps its own boundary, so it can be difficult and time-consuming to answer the question. Bob D mentioned pilot efforts at DOR to dissolve special districts out of tax lots based on levy-code information. There was

also mention of statewide [education boundaries](#) created by Arron Heriford (DHS) and now stewarded by Chris Rowlette, Office of Forecasting, Research, & Analysis at DHS/OHA.

Another challenge is the lag between a boundary change decision and that change being incorporated into a map. Sometimes these are captured only once a year. As annexations occur, sometimes the zoning is changed at the same time and sometimes it's not, and then it also takes a while to publish the change.

There is also the question of how far should we try to go in tracking down all the small details, versus simply alerting users to limitations and disclaimers regarding accuracy and useability with regard to other layers. Bob confirmed all Framework layers are distributed with disclaimers.

Some discussion was had about nesting boundaries generally and how FIT is promoting vertical integration overall. If we can get these few planning boundaries to coincide where they should, then that will help as we "share up."

It is mandated that all comp plan maps extend out to the UGB. This can be checked when collecting comp plan data. For the Metro area, all city boundaries should nest inside the Metro boundary.

City limits framework can be used to QC Zoning framework for most places. DLCD can now run a report on all the zoning changes happening across the state. Robert could use that to help update the zoning framework because he will know which places have changes.

What's next?

ODOT has a strong preference for doing comp plan maps next and can provide some funding if we take on comp plan maps next. Comp plan classes are consistent statewide, so it will likely be much easier to create a statewide classification.

Obtain city limits from ODOT to qc zoning.

We briefly touched on the potential for jurisdictions to overlap unintentionally, but that's for the locals to resolve. If it's just a spatial data error, it can usually be resolved by a phone call. If it's a problem with the underlying legal description, then it can get complicated and formal.

Change of leadership

Gail is retiring, and Robert has agreed to step into the lead role for this group.

Action: Robert will analyze the gaps in the zoning framework and provide a report at the next meeting.

Meeting adjourned.