Notes

Administrative Boundaries FIT Planning Workgroup



Meeting Date:August 7, 2013Time:9-11amLocation:DLCD, Salem

Attendees: Robert Mansolillo, DLCD Bill Clingman, LCOG* Joanne Manson, OMD* Katherine Daniels, DLCD Angela Lazarean, DLCD Gail Ewart, DLCD Alex Bettinardi, ODOT Al Burns, Portland Brian Haines, Washington County* Steve Lucker, DLCD *via phone

Gail convened Meeting 7 of the Planning Workgroup, and we all introduced ourselves. Al joined us a few minutes later.

Zoning pilot project review & preliminary results

Alex, Robert, Gail and Angela described the pilot project process from their different perspectives. Gail was enthusiastic about how much we had accomplished in a short time. Alex described ODOT's modeling needs and their reasons for collaborating rather than building zoning on their own. ODOT's contractor was excellent in working out the technical details. Robert was vital in preparing the local data for integration and working with regional reps. He is able to modify the Python script to add new data as it comes in. As a new regional rep, Angela used the opportunity to make contact with the local governments in the Mid-Willamette Valley. All of them were cooperative, and she is almost finished with the crosswalks.

Joanne and Al both wanted to know the uses of the zoning data. Having joined us recently, Gail explained that there are so many potential uses it is impossible to list them all. However, known uses include simply seeing how land is being zoned across the state, transportation modeling of various types, comparing zoning to hazardous areas, such as floodplains. Some recent DLCD hires were shocked that there wasn't a statewide zoning data set available, so this is essential for DLCD to improve administration of the land use program. Katherine mentioned it could be used for Key Performance Measures.

We all viewed and commented on the simple map of results prepared by Robert. The primary purpose of this map was to show DLCD management where data was still missing, but it is also useful for general review purposes. The classes in the legend are clumped together more than the statewide classes, and the color scheme is being refined.

Discussion of statewide zoning classes and data model

The pilot project tested the statewide classes developed by this workgroup a few months ago. Portland saw the need for more refinement in the high-density mixed use zones. Al provided a brief history of the need and Portland's concern in getting at least one more class and perhaps two. Al will test this and let us know. After viewing the results map of the Metro area, it was easy to see the need to further differentiate the densities. After some discussion, we concluded it was fine to add more classes into the statewide zoning as long as they only affected the Metro area. Adding classes is easy from a technical standpoint.

Further discussion focused on the details of aggregating densities and which class(es) would be broken down. Right now it is 101-125 and 126-700. Al discovered he had old information, so he needed to rerun his models and fine tune the density categories needed.

Action: Gail will check Web site and bring it up to date. Robert will provide the current statewide classes list to Al. Al will quickly inform us of the zone(s) to add to the statewide classes.

Lessons Learned

Gail started off by noting that you can never do enough education and outreach support. We had prepared well, but there were many questions we hadn't anticipated. We worked through it all reasonably well. Robert learned more about Python scripting than he ever wanted to know. He, too, noted the need for lots of outreach support. We hadn't anticipated that spatial data and zoning ordinances would frequently not match. Locals got the opportunity to reconcile the differences. Angela enjoyed getting to know the people in her region and had a positive experience. She suggests getting the results out to locals to keep the cycle going. Brian worked with Anne Debbaut for the rural areas of Washington County. It was easy.

Al offered Steve Portland data relating to hazards. DLCD has an ftp site for large files.

Action: [Afterthought] Robert will publish a map and/or map service under gov2gov sharing. Regional reps can provide non-public (unpublished) link to service for local gov perusal & feedback. Robert will provide AI with ftp instructions.

Stewardship

How are we going to maintain this data? Gail explained that part of the scope of this workgroup was figuring out the details of stewardship. We have an agency willing to take on the responsibility, and doing the actual work is part of Robert's duties. Update frequency, collection methods and other details will be worked out as we go. Can't we update this continuously? Katherine noted that DLCD receives zoning changes through the program requirements. Gail had heard that not all zone changes come through the program. There are rare exceptions, but this may be a very good pathway to maintenance. Others brought up the continuous remapping as control improves. Readjusting boundaries that are coincident is a constant challenge affecting many themes.

Next Steps

As soon as the Metro and Mid-Valley data are added, ODOT will test the results with its transportation growth projection model. Robert will continue to add data as it and the crosswalks are made available. We are still working on effective metadata compilation but have a low-tech solution in place now.

Action: Alex will report modeling experience and results at a subsequent meeting.

Biennium Plan

DLCD wants to continue this work until the map is filled in. It plans to aid local governments with data development or updating so that they enhance their capacity and are able to contribute data. We no longer have the funds we were using last biennium. We are seeking partners and grant funding.

Other Topics

Joanne wanted to know whether zoning would include federal zoning on federal lands. Local zoning treats federal land differently. Some designate an applicable zone code and some don't. As we fill in the map we will be able to see how that affects the statewide coverage. LCOG fills federal land with a zone, which comes in handy if there is a land sale or exchange.

Other teams handle ownership/land stewardship Framework. Jimmy Kagan, Institute for Natural Resources, is the Chair for Land Use/Land Cover FIT.

The data model supports mapping the data in various ways, including with the zone code.

Other elements within the purview of this workgroup are comprehensive plan designations, overlay zones, and possibly unincorporated area boundaries.